

Message Text

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ACTION ACDA-10

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S E C R E T SECTION 01 OF 03 NATO 06297

GENEVA FOR SEABED DEL - SLOSS

E.O.11652: GDS
TAGS: PARM, NATO
SUBJECT: MBFR: DATA DISAGGREGATION: SPC MEETING JUNE 30

REF: (A) NATO 6106 (DTG 271650Z JUN 77),
(B) STATE 152272 (DTG 300139Z JUN 77),
(C) NATO 5830 (DTG 221900Z JUN 77)

SUMMARY: AT SPC MEETING JUNE 30, DELEGATIONS WERE GENERALLY WILLING TO WORK WITH FRG TEXT (REF A) AND WITH CONCEPT OF DISAGGREGATING BY NATIONALITY OF MAJOR UNITS AND "OTHER PERSONNEL" EXCEPT FOR INTERNATIONAL STAFFS. US, UK, BELGIAN, DUTCH AND CANADIAN DELEGATIONS ALL SOUGHT MODIFICATION OF THE FRG STEP BY STEP APPROACH. FRG REP TOWARD THE END OF THE MEETING STATED A NEW REASON FOR THIS APPROACH: BY

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PUTTING ALL THE DATA DOWN IN ONE MOVE, THE WEST WOULD BE PUTTING DOWN WHAT WOULD ALMOST BE NATIONAL TOTALS IN ONE MOVE. FRG REP TOLD US PRIVATELY THAT RUTH HAD SOLD THE PRESENT FRG APPROACH TO GENSCHER ON GROUNDS THAT IT INCLUDED TWO LINES OF DEFENSE AGAINST NATIONAL TOTALS, NOT ONLY THE COLLECTIVE FIGURE FOR INTERNATIONAL STAFFS, BUT ALSO THE STEP BY STEP APPROACH. FRG REP ALSO INFORMED SPC THAT FRG

HAD DECIDED TO SUPPORT DISAGGREGATION OF AIR MANPOWER BY MAJOR FORMATIONS; AND THAT FOR CONSISTENCY THERE SHOULD BE A COLLECTIVE TOTAL FOR AIR PERSONNEL IN INTERNATIONAL STAFFS IN THE NGA TO BE TABLED DURING THE EXCHANGE OF AIR MANPOWER DATA. END SUMMARY.

1. UK REP (HOLMER) SAID THAT THE UK COULD WORK WITH THE FRG TEXT AS A BASIS FOR DISCUSSION, AND COULD ACCEPT THE CONCEPT OF LEAVING MILITARY INTERNATIONAL STAFFS AS A COLLECTIVE TOTAL, ON CONDITION THAT THE OTHER ISSUES COULD BE WORKED OUT ACCEPTABLY. FOR NOW, THE UK CONSIDERS THIS CONCEPT AS BEING IN MENTAL BRACKETS. UK REP STRESSED THAT THE MAJOR PROBLEM WAS THE FRG STEP BY STEP APPROACH, WHICH WOULD MAKE THE WESTERN PROPOSAL FOR DATA DISCUSSION COMPLETELY UNATTRACTIVE TO THE OTHER SIDE. IT WOULD ALSO GIVE THE OTHER SIDE THE OPPORTUNITY TO BREAK OFF THE DISCUSSION AT ANY STEP. THE STEP BY STEP APPROACH IS NOT NEEDED. UK REP ALSO SUPPORTED MAKING CLEAR IN PARA 1B OF THE FRG TEXT THAT "OFFICIAL DESIGNATION" INCLUDED NATIONALITY, AND MAKING CLEAR IN PARA 1C THAT IF THE EAST IS NOT WILLING AT THIS.

STAGE TO EXCHANGE DIVISIONAL DATA, THE AHG CAN POSTPONE ANY DIVISIONAL EXCHANGE. . . . ANY

2. US REP (MOORE) DREW ON REF B.

3. CANADIAN REP (BARTLEMAN) SAID THAT CANADA HAS RESERVAS
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TIONS ABOUT THE FRG APPROACH, BUT IS WILLING TO WORK WITH IT. CANADA AGREES WITH THE UK ON THE PROBLEMS POSED BY THE STEP BY STEP APPROACH. STEP 1A RE OVERALL FIGURES FOR MAJOR UNITS AND OVERALL FIGURES FOR OTHER PERSONNEL IS UNNECESSARY AND SHOULD BE DROPPED. STEPS 1B AND 1D RE DISAGGREGATION OF MAJOR UNITS AND OTHER PERSONNEL BY NATIONALITY SHOULD BE OFFERED AS A SINGLE STEP. STEP 1C ON DIVISIONAL DATA SHOULD NOT BE A REQUIREMENT. HE THOUGHT HIS AUTHORITIES WOULD BE VERY PLEASED WITH THE US IDEA OF TAKING ALL OF PARA 1 AS ONE SINGLE STEP.

4. DUTCH REP (MEESMAN) SAID THE HAGUE WAS NOT OVERJOYED WITH THE FRG PROPOSAL. THE APPROACH SUGGESTED BY THE FRG IS A DUBIOUS CONSTRUCTION, AND IS NOT THE BREAKDOWN MOST DELEGATIONS WANT TO HAVE. IT STILL CREATES A LINK BETWEEN THE DATA DISCUSSION AND THE ALLIANCE NEGOTIATING POSITION. IF SOMETHING IS NOT DONE TO IMPROVE ON THE FRG PROPOSAL'S NEGOTIABILITY, WE GIVE THE OTHER SIDE TOO EASY A HANDLE TO REBUKE THE WEST. SOME IMPROVEMENT MIGHT HELP THE NETHERLANDS TO COME ALONG. HE ALSO REITERATED STRONG DUTCH VIEW THAT NAC GUIDANCE SHOULD NOT RELEASE TO THE AHG THE INTERNAL POSITION REJECTING NATIONAL REDUCTION COMMITMENTS. THIS

ISSUE IS UNRELATED TO THE DATA GUIDANCE. IF THE QUESTION ARISES IN VIENNA THAT USE OF THIS POSITION MAY BE NECESSARY, THERE IS NO REASON WHY THE NAC SHOULD NOT THEN CONSIDER THE MATTER.

5. ITALIAN REP (CIARRAPICO) SAID HE SUPPORTED THE FRG APPROACH, WHICH DEFENDED THE PRINCIPLE OF COLLECTIVITY.

6. BELGIAN REP (CROLLEN) SAID HIS AUTHORITIES COULD ACCEPT THE BASIC FRG CONCEPT OF LEAVING PERSONNEL IN INTERNATIONAL STAFFS AS A COLLECTIVE TOTAL. HOWEVER, THEY SUPPORTED THE

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ELIMINATION OF THE STEP BY STEP APPROACH AS PROPOSED BY FRG, IN ORDER TO INCREASE THE NEGOTIABILITY OF THE PROPOSAL. HE WAS SURE THAT BRUSSELS WOULD ACCEPT THE US PROPOSAL THAT GROUND DATA BE A SINGLE STEP, AND BRUSSELS WOULD BE FLEXIBLE AS TO WHETHER AIR DATA WOULD BE A SECOND STEP OR WHETHER AIR DATA COULD BE EXCHANGED SIMULTANEOUSLY WITH GROUND DATA IF THE EAST INSISTED. BELGIUM CAN ALSO AGREE TO LANGUAGE AUTHORIZING THE AHG TO USE THE INTERNAL POSITION REJECTING NATIONAL REDUCTION COMMITMENTS IF NECESSARY. HOWEVER, THIS DID NOT NECESSARILY MEAN APPROVAL OF THE PRESENT FRG LANGUAGE ON THIS POINT. IT MIGHT BE PREFERABLE SIMPLY TO REFER THE AHG TO THE APPROPRIATE PARAGRAPHS OF NAC GUID-

ANCE WHICH ARE PRESENTLY EMBARGOED FOR USE BY THE AHG, AND
TO AUTHORIZE THE AHG TO DRAW ON THIS MATERIAL IF NECESSARY.

7. FRG REP (CITRON) SAID THAT THE FRG FEELS THE NEED TO
KEEP THE PRESENT STEP BY STEP APPROACH. THIS SHOULD NOT
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MAKE THE NEGOTIATING SITUATION TOO DIFFICULT. THE WEST
NEEDS A CONTROL OVER THE MOVEMENT OF FIGURES, SINCE THE
OTHER SIDE MIGHT PUT DOWN INITIAL FIGURES WHICH WE DO NOT
EXPECT. IT WOULD NOT BE WISE FOR THE WEST TO PUT ALL ITS
FIGURES DOWN AT ONCE. AT THE SAME TIME, THE WEST COULD
MAKE CLEAR TO THE OTHER SIDE THAT WE HAD NO INTENTION OF
STOPPING HALF WAY IN THE VARIOUS STEPS OF THE DATA DISCUS-
SION. HE ALSO STRESSED THE IMPORTANCE OF AUTHORIZING THE
AHG TO USE THE INTERNAL POSITION REJECTING NATIONAL REDUC-
TION COMMITMENTS IF NECESSARY.

8. US REP POINTED OUT THAT THERE ARE BOTH NEGOTIATING AND
TECHNICAL REASONS FOR THE AHG TO BE ABLE TO PUT GROUND
FORCE DATA DOWN AS A SINGLE STEP. THE BASIC FRG PROPOSAL
WILL ALREADY FACE NEGOTIATING DIFFICULTIES, AND REQUIRING
THAT THE GROUND FORCE DATA BE PUT DOWN IN SEPARATE STEPS AT
INDETERMINATE TIMES WILL CAUSE SERIOUS NEGOTIATING PROBLEMS.
IN ADDITION, THE OTHER SIDE MAY WELL PUT DOWN DATA FOR
MAJOR UNITS WHICH WE DO NOT EXPECT, AS FRG REP HAS SUGGESTED,
BUT THE AHG WOULD NOT BE ABLE TO PROBE EFFECTIVELY FOR THE
REASONS FOR THIS UNLESS IT ALSO HAS THE REMAINING DATA
BROKEN DOWN BY NATIONALITY. BELGIAN REP SUPPORTED THIS
VIEW. NETHERLANDS REP SAW A FLAT CONTRADICTION BETWEEN FRG
VIEW THAT WE NEEDED TO MAINTAIN CONTROL THROUGH STEP BY
STEP PROCESS, AND FRG AGREEMENT THAT THE WEST WOULD TELL
THE OTHER SIDE THAT WE HAD NO INTENTION OF STOPPING HALF
WAY IN THE STEP BY STEP DISCUSSION.

9. FRG REP, IN RESPONSE TO THESE REMARKS, SAID THERE WAS
ANOTHER REASON FOR THE FRG STEP BY STEP APPROACH. IF ALL
THE DATA WERE PRESENTED IN ONE MOVE, THE WEST WOULD BE
PUTTING FORWARD WHAT WOULD ALMOST BE NATIONAL TOTALS IN
ONE MOVE. MC REP (GROUP CAPTAIN SMITH) AGREED WITH THE US
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REP THAT THE WEST NEEDS ALL OF THE EASTERN DATA ON MAJOR
UNITS AND OTHER PERSONNEL BROKEN DOWN BY NATIONALITY
(EXCEPT FOR INTERNATIONAL HQ) BEFORE IT CAN EFFECTIVELY
PROBE THE DATA DISCREPANCIES. RE THE FRG REP'S REMARK THAT

THE STEP BY STEP APPROACH WAS RELATED TO THE NEED TO AVOID TABLING NATIONAL TOTALS, MC REP POINTED OUT THAT BECAUSE OF THE COLLECTIVE FIGURE FOR INTERNATIONAL STAFFS, THERE IS NO WAY THE OTHER SIDE CAN CALCULATE NATIONAL TOTALS. FRG REP AGREED, BUT SAID THE STEP BY STEP APPROACH WAS ANOTHER VEIL WHICH THE FRG NEEDS.

10. COMMENT: FRG REP TOLD US AND UK REPS FOLLOWING THE MEETING THAT AMBASSADOR RUTH HAD SOLD THE DISAGGREGATION BY NATIONALITY OF MOST "OTHER PERSONNEL" TO GENSCHER ON THE BASIS THAT THIS APPROACH WOULD INCLUDE TWO LINES OF DEFENSE AGAINST NATIONAL TOTALS, NOT ONLY THE COLLECTIVE FIGURE FOR INTERNATIONAL STAFFS, BUT ALSO THAT THE DATA WOULD BE PUT DOWN ON A STEP BY STEP BASIS. HE DID NOT THINK RUTH WOULD WANT TO GO BACK TO GENSCHER ON THIS POINT. WE POINTED OUT THAT THE US APPROACH WOULD INCLUDE A STEP ON GROUND DATA, AND ANOTHER STEP ON AIR DATA. FRG REP SAID HE WOULD REPORT. END COMMENT.

11. CANADIAN REP, IN RESPONSE TO A QUESTION ASKED BY UK REP AT PREVIOUS MEETING, SAID CANADA COULD AGREE TO HAVE ITS FORCES INCLUDED IN THE OTHER PERSONNEL CATEGORY, PER THE FRG PROPOSAL. IF THERE WERE A BREAKDOWN TO THE DIVISIONAL LEVEL, THE CANADIAN BRIGADE COULD POSSIBLY BE IDENTIFIED AS ONE-THIRD OF A DIVISION.

12. MC REP NOTED THAT THE ANNEXES TO THE DATA GUIDANCE MIGHT CITE THE DATA ON MAJOR UNITS FOR GROUND AND AIR PERSONNEL, AS WELL AS THE GROUND AND AIR "OTHER PERSONNEL"

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CATEGORIES AND INTERNATIONAL STAFFS. HOWEVER, THERE WAS NO NEED TO INCLUDE LISTS OF DIVISIONAL DATA. THE AHG COULD SIMPLY BE AUTHORIZED FOR THIS DATA TO DRAW ON AC/276-D(76)6.

13. FRG REP SAID THAT THE FRG HAD STUDIED THE MBFR STAFF GROUP'S AIDE MEMOIRE ON AIR MANPOWER (REF C). THE FRG SUPPORTS THE APPROACH FOR DISAGGREGATION OF AIR MANPOWER GIVEN IN ANNEX D OF THAT PAPER, I.E., DISAGGREGATION BY MAJOR FORMATIONS. HE STATED THAT THE FRG HAD NOW DECIDED THAT FOR CONSISTENCY THERE SHOULD BE A COLLECTIVE TOTAL FOR AIR PERSONNEL IN INTERNATIONAL STAFFS IN THE NGA, TO BE TABLED DURING THE EXCHANGE OF AIR MANPOWER DATA. THUS SUCH A NUMBER SHOULD APPEAR IN THE TABLE IN ANNEX D.

14. WE ARE TRANSMITTING SEPTEL THE TEXT OF DRAFT GUIDANCE WHICH EMERGED FROM THIS MEETING, WITH REQUEST FOR INSTRUCTIONS.

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15. SPC MEETINGS ON MBFR NEXT WEEK WILL TAKE PLACE ON TUESDAY, JULY 5 AND THURSDAY, JULY 7. BENNETT

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